

CHAPTER V: HEALTHCARE FINANCING

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PUBLIC INSURANCE PROGRAMS

MEDICARE

Medicare is a federal health insurance program for people who are age 65 or older, people under age 65 with certain disabilities and people of all ages with End-Stage Renal Disease. Medicare is an entitlement program, which means eligibility for Medicare is not based on income or assets. It is administered by the Federal Department of Health (DOH) and Human Services, Centers for Medicare and Medicaid Services. Medicare coverage is divided into three overarching categories: 1) Part A Hospital Insurance, 2) Part B Medical Insurance and 3) Part D Prescription Drug Coverage.

Part A Hospital Insurance. There is typically no premium for this coverage because most enrollees or their spouse paid the premium through payroll taxes while working. Medicare Part A covers inpatient care in hospitals, including critical access hospitals and skilled nursing facilities (not custodial or long-term care). It also covers hospice care and some home healthcare. Beneficiaries must meet certain conditions to receive these benefits.

Part B Medical Insurance: There is a monthly premium associated with Part B for most enrollees. Part B helps cover physicians' services and outpatient care. Coverage is provided for medically necessary services Part A does not cover, such as some physical and occupational therapists services and some home healthcare.

Part D Prescription Drug Coverage: A monthly premium is associated with this coverage for most people. This coverage

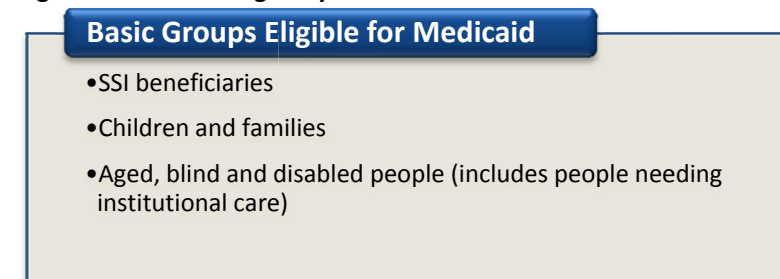
began in January 1, 2006, and is available to everyone with Medicare. This coverage is provided by private companies, which allows for a variety of coverage options. Beneficiaries choose the drug plan that best fits their needs and pay the monthly premium associated with the plan.

MEDICAID

Medicaid is the State and Federal partnership providing health coverage for selected categories of people with low incomes. Its purpose is to improve the health of people who might otherwise go without medical care.

Florida implemented the Medicaid program on January 1, 1970, to provide medical services to indigent people. Over the years, the Florida Legislature has authorized Medicaid reimbursement for additional services. A major expansion occurred in 1989, when the U.S. Congress mandated states provide all Medicaid services allowable under the Social Security Act to children under the age of 21.

Figure 1. Medicaid Eligibility



Source: Florida Medicaid Summary of Services FY08/09, http://ahca.myflorida.com/Medicaid/pdf/files/SS_08_080701_SOS.pdf

Medicaid Reform

On July 1, 2006, the Agency for Health Care Administration (AHCA) implemented Medicaid Reform in Broward and Duval Counties. Effective July 1, 2007, Medicaid Reform expanded to Baker, Clay and Nassau Counties. Medicaid Reform will transform the Medicaid program by empowering Medicaid recipients to take control of their healthcare, providing more choices for recipients, and enhancing their health status through increased health literacy and incentives to engage in healthy behaviors.

Table 1. Broward Medicaid Reform Enrollment, 6/2007-6/2008

Plan Name	# TANF* Enrolled	# SSI Enrolled (Medicare)			Total	% Increase from Prev. Yr.
		No	Part B	Parts A & B		
Health Maintenance Organization						
Amerigroup	16,711	1,882	4	239	18,836	47.05%
Freedom	234	44	0	6	284	N/A
Health Plan						
Buena Vista	8,138	795	5	92	9,030	14.07%
HealthEase	19,011	1,863	10	219	21,103	18.94%
Preferred	11,454	2,242	11	350	14,057	8.64%
Medical Plan						
StayWell	2,100	548	1	70	2,719	1.80%
Total Health	37,583	3,190	12	387	41,172	30.30%
Choice						
United Health	2,318	441	4	58	2,821	57.77%
Care						
Universal	10,210	1,456	8	310	11,984	60.47%
Health Care						
Vista South	238	57	1	5	301	89.31%
Florida						

Table 1 (cont.). Broward Medicaid Reform Enrollment, 6/2007-6/2008

Plan Name	# TANF* Enrolled	# SSI Enrolled (Medicare)			Total	% Increase from Prev. Yr.
		No	Part B	Parts A & B		
Provider Service Network						
Access Health	6,780	586	8	102	7,476	104.15%
Solutions						
CMS North	2,927	960	4	75	3,966	-29.12%
Broward						
CMS South	906	1,166	0	12	2,084	25.09%
Broward						
Netpass	361	397	0	5	763	27.81%
Pediatric	3,855	1,652	2	187	5,696	-14.47%
Associates						
South FL	12,763	640	0	2	13,405	-6.39%
Community Care Network						
Total Reform	5,691	2,373	3	241	8,308	-12.46%

Source: Florida Medicaid Reform Year 2 Annual Report,

http://www.fdhc.state.fl.us/Medicaid/medicaid_reform/pdf/reform_final_annual_report_yr2_070107-063008.pdf

TANF = Temporary Assistance for Needy Families beneficiaries

The principles governing Medicaid Reform are: 1) Patient Responsibility and Empowerment; 2) Marketplace Decisions; 3) Bridging Public and Private Coverage; and 4) Sustainable Growth Rate. The principles will empower Medicaid recipients, provide flexibility to providers and facilitate program management for government. In reform counties, recipients will be required to enroll in a Health Maintenance Organization (HMO) or Provider Service Network (PSN). In addition, recipients who have access to employer-sponsored insurance will have the ability to opt-out of Medicaid and enroll in private health insurance. Table 1 outlines the current Medicaid Reform enrollment.

STATE CHILDREN'S HEALTH INSURANCE PROGRAM

Enacted in 1998, Florida KidCare is the State's Children's Health Insurance Program (SCHIP) for uninsured children under the age of 19. It is comprised and administered by four distinct components. **MediKids:** Administered by the Agency for Health Care Administration, it provides insurance for children ages 1 – 4 years. **Healthy Kids:** Administered by the Florida Health Kids Corporation, it provides insurance for children ages 5 – 18 years. **Children's Medical Services:** Administered by the Department of Health, it provides coverage for children ages 0 through 20 years with special healthcare needs. **Medicaid:** Administered by the Department of Children and Families, it is an entitlement program for children 20 years of age or younger with qualifying family income.

Program	Number Enrolled
Healthy Kids	25,441
MediKids	4,093
Children's Medical Services	2,332
Total	31,866

Source: <https://www.healthykids.org/county/index.php?county=6>

Florida KidCare will check which program an applicant may be eligible for based on age and family income. Some of the services Florida KidCare covers are outlined in Figure 2.

Figure 2. Florida KidCare Covered Services



Source: Florida KidCare, <http://www.floridakidcare.org/index.html>

VETERAN HEALTH ADMINISTRATION (VA)

The VA provides veterans with a variety of services, including healthcare. The VA operates the nation's largest integrated healthcare system, which includes more than 1,400 sites of care (hospitals, community clinics, nursing homes, domiciliaries, readjustment counseling centers and various other facilities). To qualify for VA healthcare benefits, a person must have served in the active military, naval or air service and be discharged or released under conditions other than dishonorable.

FEDERALLY FUNDED HIV/AIDS HEALTHCARE SERVICES

Broward County is the Fort Lauderdale/Broward County Eligible Metropolitan Area's grantee for federal Ryan White Part A funds. These funds provide medical and related services to people living with HIV/AIDS. In addition to Ryan White Part A funding, Broward receives other Ryan White funding which is awarded to several other grantees. The Broward County Health Department receives Part B funding. The Broward Health receives Part C funding for Counseling and Testing services provided as part of early intervention services. The

Children’s Diagnostics Treatment Center is the grantee for Part D to provide specialized services targeted to women and children with HIV spectrum disease.

Table 3. Ryan White Funding By Part, FY 2008-2009

Ryan White	Grantee	Funding
Part A	Broward County	\$11,943,026
Part B	BCHD	\$1,273,983
Part C	Broward Health	\$952,729*
Part D	CDTC	\$1,819,050
Part F	Nova Southeastern	\$234,747

* Represents entire Ryan White Grant award, including administrative costs

PUBLIC PRIMARY CARE FUNDING

FEDERALLY QUALIFIED HEALTH CENTERS (FQHC)

Federally Qualified Health Centers are those receiving federal grants to support primary care services. Broward’s FQHC is the Broward Community and Family Health Centers (BCFHC) at two sites located in Pompano Beach and Hollywood. BCFHC provides a schedule of discounted charges to those who qualify under the Federal Poverty Guidelines. Any person below 200 percent of the Federal Poverty Guidelines would qualify for discounted fees. Using these guidelines, people seeking medical services would not pay the usual and customary fees. In 2009, BCFHC received a \$1.3 million Recovery Act (ARRA): Health Centers: New Access Point Grant Award to expand services through the development of an additional clinic. **(FY09 Federal Funding: \$1.0 million)**

In 2009, Community AIDS Resource, Inc., (d.b.a. CARE RESOURCE) was named Broward County’s second FQHC. Care

Resource non-profit, community-based AIDS service organization providing a variety of services, including medical care, information and referrals, case management, mental health and substance abuse counseling, temporary assistance to needy families (TANF), transportation vouchers, counseling and testing, and prevention and education programs.

BROWARD COUNTY GOVERNMENT FUNDING

The Broward County Board of County Commissioners (Broward County) provides different types of funding for healthcare and related services through its Human Services Department. The following describes the different health and healthcare related areas funded by Broward County:

Primary Care Funding – Broward County provides funding through contracts to both Broward Health and Memorial Healthcare System’s primary care system for indigent residents. Funding has been provided since 1991 when County – operated adult primary care clinic operations were transferred to the Hospital Districts.
(FY09 Federal Funding: \$14,556,949)

Broward Community and Family Health Center – Broward County provides the match funding to the Agency for Health Care Administration which is needed in order for the FQHC to be able to draw down Federal Medicaid funds.
(FY09 Federal Funding: \$47,055)

Special Health Care Needs Funding – Broward County provides funding through a competitive process to not-for-

profit agencies and public entities providing services to adults and children with special healthcare needs.

(FY09 Federal Funding: \$4,269,892)

Sexual Assault Treatment Center – Broward County operates the Sexual Assault Treatment Center which provides crisis intervention, medical examinations, individual and family therapy to victims and non-offending family members who have been victims of sexual assault or child abuse.

(FY09 Federal Funding: \$1,679,220)

CHILDREN’S SERVICES COUNCIL FUNDING

The Children’s Services Council (CSC) is a special government created by the voters of Broward County in September, 2000 to provide leadership, coordination and funding for services for and on behalf of children. CSC provides a variety of programs designed to help every child lead a healthy, safe and productive life.

(FY07-08: \$2,660,485 on health programs)

BROWARD COUNTY HEALTH DEPARTMENT

Broward County Health Department (BCHD) is one of the sixty-seven county health departments under DOH (Authority: Chapter 154, Florida Statutes). Table 4 outlines BCHD’s Programs funded by Federal, State, local and other funding sources for FY2008 – 2009.

Table 4. Broward County Health Department Program, FY08 – 09	
Program	Total
WIC	\$4,126,877
Immunization	\$676,627
HIV Primary Care, Case Mgmt, Mental Health	\$3,713,861
HIV- Dental	\$484,719
HIV- Pharmacy	\$1,834,282
Non-HIV Pharmacy	\$1,575,050
Non-HIV Dental	\$975,213
School Health	\$2,714,565
Tuberculosis	\$1,474,502
Hepatitis	\$395,417
Breast and Cervical Cancer	\$121,063
Tobacco Prevention and Cessation	\$234,435
HIV Prevention	\$667,140
HIV Early Intervention	\$91,678
South Regional Health Center	\$1,233,207
Fort Lauderdale Health Center	\$1,619,114
Northwest Health Center	\$1,448,733
Paul Hughes Health Center	\$1,665,713
Primary Care	\$832,103
TOTAL	\$25,884,299

Source: Broward County Health Department

MENTAL HEALTH AND SUBSTANCE ABUSE

Federal, State and local substance abuse and mental health treatment service funding cuts further decreased the already limited capacity of those systems. The continued demand for complex substance abuse treatment in Broward resulted in waiting lists for detoxification and residential treatment facilities. Due to funding shortfalls, local mental health services are highly prioritized for the severely and persistently mental ill.

DEPARTMENT OF CHILDREN AND FAMILIES (DCF)

The Department of Children and Families (DCF) provides funding for a variety of Mental Health and Substance Abuse programs for adults and children. The total funding for FY2008 – 2009 is outlined in Table 5.

Table 5. DCF Mental Health & Substance Abuse Funding, FY08/09

	Total Funding
Mental Health (Total)	
Adult	\$24,024,633
Children	\$6,177,195
TOTAL	\$30,201,828
Substance Abuse (Total)	
Children	\$6,023,004
Adult	\$10,716,558
TOTAL	\$16,739,562

Source: Broward Regional Health Planning Council

MENTAL HEALTH FUNDING

Broward County Behavioral Health Funding

Broward County provides funding for various mental health services. It provides community mental health match funding which is required of community mental health agencies funded by the Department of Children and Families. It also provides funding for the Crisis Stabilization Unit, mobile crisis unit serving areas west of St. Road 7, and inpatient mental health funding to Memorial Healthcare System. Funds are also available through a competitive procurement process to not-for-profit agencies providing behavioral health services to adults and children in specific areas.

(FY09: \$14,385,702)

SUBSTANCE ABUSE FUNDING

Broward Addiction Recovery Center

Broward County operates the Broward Addiction Recovery Center (BARC) which provides substance abuse services to Broward residents. Services include residential, outpatient detox, outpatient services, as well as services for perinatal addiction. **(FY09: \$12,393,850)**

BROWARD HOSPITAL TAXING DISTRICTS

Broward County has six taxing districts related to healthcare. Four are taxing for health facilities, one for children/welfare and one for emergency medical services. The information on each one is depicted in Table 6.

Table 6. Broward Hospital Taxing Districts

Name	Broward County Health Facilities Authority	Children Services Council of Broward County	North Broward Hospital District	Plantation Health Facilities Authority	Pompano Beach Emergency	South Broward Hospital District
Registered Address	115 South Andrews Avenue, Suite 513 Ft. Lauderdale, FL 33301	110 Southeast 6th Street, 15th Floor Fort Lauderdale, FL 33301	303 S.E. 17th Street Ft. Lauderdale, FL 33316	401 East Tropical Way Plantation, FL 33317	Post Office Drawer 1300 Pompano Beach, FL 33061-1300	3501 Johnson Street Hollywood, FL 33021
Telephone	(954) 357-7130	(954) 761-8640	(954) 355-5105	(954) 689-7417	(954) 786-4601	(954) 987-2000
Fax	(954) 357-7134	(954) 761-8979	(954) 355-4966	(954) 689-7411	(954) 786-4504	(954) 985-1438
E-mail		mlarsen@cscbroward.org	tkishbaugh@browardhealth.org		Keith.Chardwell@copbf.com	
Status	Dependent	Independent	Independent	Dependent	Dependent	Independent
Counties	Broward	Broward	Broward	Broward	Broward	Broward
Local Governing Authority	Broward County	Broward County	Broward County	City of Plantation	City of Pompano Beach	Broward County
Functions	Health Facilities	Children/Welfare	Hospital	Health Facilities	Emergency Medical Services	Hospital
Date Established	07/18/1977	01/02/2001	06/11/1951	11/01/1978	02/18/1975	06/16/1947
Creation Documents	Co. Ord. #77-35	Ch. 2000-461, L.O.F.	Ch. 2006-347, L.O.F. (Codified)	City Res. #1821	City Ord. #75-18	Ch. 2004-397, L.O.F. (Codified)
Statutory Authority	Ch. 154, Part III, F.S.	Section 125.901, F.S.	Chapter 155, F.S.	Chapter 154, Part III, F.S.	Ch. 165, F.S.	Chapter 155, F.S.
Board Authority	LGA Appoints	Other	Governor Appoints	LGA Appoints	Same as LGA	Governor Appoints
Authority to Issue Bonds	Yes	No	Yes	Yes	No	Yes
Revenue Source	Fees	Ad Valorem	Ad Valorem	None	Ad Valorem	Ad Valorem
Most Recent Update	01/05/2009	11/20/2008	10/09/2008	11/11/2008	10/07/2008	11/13/2008
Creation Method	Local Ordinance	Special Act	Special Act	Local Ordinance	Local Ordinance	Special Act

Source: <http://www.floridaspecialdistricts.org/OfficialList/report.cfm>